



1000 Friends of Oregon

Guide to the 2009 Oregon Legislature



A Year for **Challenges and Opportunities**

The 2009 legislative session will be a year for policy discussions. Lots of them. Months of them. Until, at least, its time to start talking about the state budget. Given the state of the economy and current revenue projections, legislators probably won't be making budget decisions until after the Spring revenue forecast when they will have the best information available on which to base state spending decisions.

In the meantime, they have plenty of other issues to discuss. Among the most critical are the Governor's *Jobs and Transportation Act*, legislation proposed by the Big Look Task Force, and various changes being proposed for the land use program—some representing new ideas, some the same old attacks faced in every legislative session.

1000 Friends of Oregon is looking forward to a very productive 2009 legislative session. Oregonians across the state recognize the need to address climate change

by reducing greenhouse gases, to provide transportation choices because of decreasing fossil fuels and increasing energy prices, to support rural economies, and to protect family farms and our ability to “eat locally.”

These challenges provide opportunities to craft creative solutions and keep Oregon in the forefront of the nation's green economy. As described in these pages, 1000 Friends has proposed legislation that will do just this.

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1000 Friends of Oregon's Legislative Package

1000 Friends has proposed an ambitious, but achievable, legislative package for the 2009 session. Our concepts address climate change while improving the livability of our cities and increasing our transportation options, protect natural resources and farm and forest lands from sprawling destination resorts, and enhance the ability of Oregon's family farmers to stay in farming. Get more details below, and learn how you can get involved in the following pages of this guide to the 2009 Oregon Legislature.

Coordinated Transportation and Land Use Planning

The Governor has made 1000 Friends of Oregon's greenhouse gas reduction proposal part of his *Jobs and Transportation Act*, the major transportation funding package presented to the 2009 Legislature. Working with Oregon Environmental Council, Environment Oregon, and other supporters, we persuaded the Governor's Transportation Vision Committee to recommend that each of Oregon's six "metropolitan areas" (Portland Metro, Eugene-Springfield, Salem, Corvallis, Medford and Bend) adopt land use and transportation plans that achieve Oregon's adopted targets for reducing global warming pollution from cars and trucks.

Under the Governor's proposal, each region's "metropolitan planning organization" (a federally funded body) will develop a regional growth plan, using broad community involvement and computer-aided transportation/land use models. These plans will identify a pattern and mix of land uses, and a system of transportation infrastructure—for transit, pedestrians and bikes as well as cars—that will give existing and future residents of these communities more choices

in where to live and how to get around, reducing their need to drive everywhere for everything. The Department of Transportation will provide the funding for these regional plans and for amendments of city and county comprehensive plans to incorporate the land use and transportation improvements.

Metro, the Portland area's regional government, is in the midst of just such a regional plan now. 1000 Friends of Oregon is urging Metro to ensure that the plan is tailored to achieve the state's greenhouse gas reduction targets that were adopted by the Legislature in 2007.



Land Stewardship

Oregon's farms, forests and ranches remain vulnerable to population growth, development and climate change. Land use planning provides landscape-level protections to farm and forest land, but it rarely provides a guarantee that a specific farm or forest parcel will be protected forever from development. Easements can provide this guarantee.

1000 Friends proposes adding to Oregon's toolbox to support family farms, by authorizing voluntary easements that allow farmers to economically benefit by keeping their land in permanent agricultural use. Easements cannot protect as much land as land use planning, but they can be a strategic tool to protect the most threatened higher-quality farm and forest lands.

Nationwide, about 1.1 million acres of farmland are protected by easements. By contrast, in Oregon alone about 15.5 million acres are protected by Exclusive Farm Use zoning, and 9 million acres are zoned for forest use. Due in part to the effectiveness of Oregon's

land use planning program, we have made only limited use of easements. A stronger and clearer provision in state law authorizing easements could spur their wider use.

Voluntary easements can be tailored to meet landowners' needs and permanently protect working farms, ranches and forests, while keeping the land in private ownership and on local tax rolls. Landowners who sell easements will have money to reinvest in their farm or forestry operation, which can help transfer their operation to the next generation. Helping farmers helps rural families: over 98% of Oregon's farms are owned by families.

“There is no way to talk about climate change without also talking about transportation...Rebuilding our transportation infrastructure is a win in the fight against carbon – because we will not just repair roads and bridges, we will invest in the most green, sustainable, multi-modal, energy-efficient transportation system in the country.”

— Governor Ted Kulongoski, State of the State address, January 12, 2009

world-class fly fishing streams like the Metolius River.

In recent years these resorts have also begun to operate as exclusive developments for full-time residents, placing strains on the infrastructure and services of counties and nearby cities without defraying

Destination Resort Reform

This legislative session 1000 Friends is supporting reform of destination resort siting provisions to ensure that resorts don't disrupt working family farms and forests or threaten significant natural areas.

From before statehood in 1859 through the early 1980s, logging, farming, ranching, and old-fashioned recreational pursuits like camping and fishing provided family-wage jobs and the tax revenues to support schools, roads, and other programs in Oregon's rural

areas. As conceived by legislators in 1984, destination resorts were designed to add tourism dollars to the traditional rural economic engines of timber, agriculture, and recreation.

But as currently written, destination resort siting guidelines permit resorts to be located where they threaten not only timber and agricultural resources, but also

the costs. For example, the city of Redmond estimates that a newly approved resort just over the county line in Crook County will impose \$860,000 in traffic-related costs to the city. Redmond will be unable to recover these costs because there is no mechanism for the City to impose system development charges for the resort as it would on a development of similar size within its boundaries.

We will urge the 2009 legislature to consider that while destination resorts in the right place can boost rural economies, destination resorts in the wrong place can destroy Oregon's resource-based industries, along with the scenery and recreational activities that draw tourists to rural Oregon in the first place.

Other Land Use-Related Legislation

Of course 1000 Friends will also be tracking other land use and transportation related legislation, including the proposals from the Big Look Task Force (see page 4). To find out more about what issues are hot, visit www.friends.org. You can also find bill numbers, get hearing dates, and track legislation you are passionate about at www.leg.state.or.us.



The Big Look Task Force: Legislative Proposal

Another critical issue we will be working on is the legislative proposal submitted by the Big Look Task Force. The Legislature created the Task Force in 2005, charging it to evaluate how well Oregon's land use planning program has served the state for the past 30 years, and to recommend improvements to meet future challenges. The Task Force has completed its work and its final report and recommendations have been submitted to the 2009 Legislature.

The Task Force's legislative recommendations, submitted as HB 2229, include several proposals that 1000 Friends supports. However, we oppose the most significant – and controversial – proposal, which would greatly erode protection for Oregon's agricultural land. At the same time, while the Task Force proposes opening up more farm, forest, and natural resource lands for development, it says almost nothing about global warming.

Planning for Change

Oregon will experience many changes over the next 30 years, providing both opportunities and challenges: another 1.6 million more people will be sharing our state; global warming will continue to pose an environmental and economic threat; oil prices will rise; and Oregon's economy will be operating in an increasingly global context. To turn future population growth and the challenges of climate change and globalization into opportunities, we must strengthen our land use planning program, not weaken it. How should our land use program evolve?

Learn More

For more information about the Task Force's recommendations, including a copy of their legislative proposal and the hearings schedule, go to www.friends.org/issues/big_look_new

Unfortunately, the Task Force failed to meet the goals set out for it, focusing on narrow issues for which, in many cases, no problem had been documented. It also failed to set an overarching framework for the future success of the program – how Oregon can be successful in a global context, and be on the cutting edge of meeting the challenges posed by climate change and fossil fuel decline.

Opening the Door to Sprawl by Weakening Statewide Protections

Both the Task Force and an Oregon State University study concluded that the land use planning program has done a good job of protecting farm and forest lands in Oregon.

Yet, the Task Force proposal invites massive re-zoning of the state's farm and forest lands, using regional definitions of "farmland" yet to be created. Under the proposal, two or more counties may create new definitions of farm and forest land, and then use them to rezone existing farm and forest land to permit development not now allowed. The proposal is a mistaken response to suspicions that significant amounts of land are incorrectly zoned for farming.

The Task Force neither looked for nor found any data to support this concern. No effort has been made to estimate whether this system will protect farm and forest land as well as current law. It will simply be costly and confusing, and is unnecessary and unwise, for the following reasons:

- Creates a new and unstable patchwork of farm and forest land definitions. Counties most interested in creating new definitions will be those counties that seek to weaken working farm and forest land protection, and open these rural lands for new development. Farmers operating in more than one county could be subjected to multiple standards.

- Destabilizes Oregon’s agricultural economy. Agriculture is Oregon’s #2 industry – producing \$5 billion in sales and 10% of the state’s jobs – jobs that can’t be outsourced. Agriculture is a growing industry, even in these tough economic times, and will be even more important in the future as global warming shifts arable land and water patterns and increasing energy prices make local food more valuable. Now is not the time to put Oregon farm families at risk by placing their land in jeopardy.
- Increases Greenhouse Gases. This proposal will increase rural sprawl, which will in turn lead to increased driving and undermine our efforts to combat global warming. Developing local farm land will also lead to the need to transport food from farther and farther away – increasing both costs and greenhouse gas emissions
- Local authority to rezone already exists. The Task Force has relied on anecdotes to conclude that large parcels of farm and forest lands are improperly zoned and that the current land use system doesn’t provide a solution. The Task Force has no data to support this conclusion. Current law already authorizes local governments to rezone land or to grant exceptions from current rules. The Task Force proposal does not improve the current system: it is a solution in search of a problem.
- Oregon’s Land Use System is not “One size fits all” Opponents of Oregon’s existing land use planning system often claim that it imposes a “one size fits all” solution upon all local planning. This anti-planning rhetoric is simply false. Oregon’s innovative planning system requires that local comprehensive plans comply with the 19 statewide planning goals, but each local plan incorporates the goals in a unique fashion that allows the plan to reflect local conditions.

Failing to Address Global Warming

The single most important step the state can take to permanently reduce greenhouse gas emissions is to reduce the need to generate them in the first place. The way to do that is to integrate land use and transportation planning to create compact, walkable neighborhoods and communities and provide a variety of transit options.

The 2007 Legislative Assembly established Oregon’s goals for reduction in greenhouse gas emissions: 10 percent below 1990 emissions by 2020, and 75 percent below the 1990 level by 2050. The Oregon Climate Change Integration Group, a group of objective scientists and analysts charged with determining, among other things, how the state can reduce its greenhouse gas emissions, concluded:



“[R]educing VMT (vehicle miles travelled) is simply the most effective way to reduce GHG emissions. * * * [I]nnovative land-use planning has a large potential to reduce carbon emissions. * * * Higher-density, mixed-use developments are much easier to serve with transit and reduce the distances between residences and destinations, making bicycle and pedestrian trips much more feasible.”

Although they acknowledged the significance of the issue, the Task Force failed to make any recommendations about mitigating global warming through better land use and transportation planning. Punting on this issue is a disservice to both current and future Oregonians.

Our Recommendations to the Legislature

We recommend that the Legislature accept the following Task Force proposals:

- Direct the Oregon Progress Board to develop performance measures for evaluating each statewide land use planning goal.
- Direct state agencies to develop a state strategic plan, integrating emerging economic, environmental, social, and population trends and desirable outcomes.

We recommend that the Legislature reject the Task Force’s proposal to re-define farm and forest lands.

Finally, we recommend that the Legislature adopt something the Task Force did not address, but should have: direct the state’s major urban areas to integrate land use and transportation planning to reduce greenhouse gas emissions from driving.

Be Informed

In the following pages you will find contact information for House and Senate members, the Governor's office and a listing of House and Senate leaders and key committee membership.

You can easily stay up-to-date on key issues through the 1000 Friends website at www.friends.org as well as through the following updates and alerts.

Land Use Update

The #1 source of information for land use advocates, Land Use Update is a regular e-mail publication that keeps you up to date on breaking legislation and news around Oregon. To sign up visit www.friends.org/update

Salem Watch

Salem Watch is a free e-mail newsletter that tracks a broad spectrum of environmental and land use legislation and administrative rules. To sign up, visit www.olcveducationfund.org/salemwatch

Legislature and Resources Online

For current and complete information about the legislature and committee hearings visit the Oregon Legislature's website: www.leg.state.or.us.

Online Resources

For additional advice on writing letters to and working with legislators, visit Oregon League of Conservation Voters Education Fund website: <http://www.olcveducationfund.org/trainings/CitizenToolKit/>.

Get Involved

1000 Friends of Oregon is working overtime to prepare for your citizen advocacy efforts this year. Our goal is to help you reach out and effectively engage legislators.

Writing letters

An easy first step to advocating for your issue in Salem is to write a letter to both of your legislators and at least one member of a key committee.

Making phone calls

A few weeks after writing a letter is a great time to make a phone call raising the same issue with your legislators. When you call, reference the letter you sent, mention the issue you are interested in and work to schedule a time when you can talk in greater detail with the senator or representative.

One-on-one meetings

When you sit down for a meeting with legislators, bring two friends along. 1000 Friends of Oregon will be happy to help you coordinate a carpool and a citizen advocacy team to help you prepare for a short and informative meeting with decision makers in Salem.

Attending hearings

By the time a hearing gets scheduled on a bill you are interested in, hopefully you have already met with a few key members on the committee that has schedule the hearing. Preparing both written and oral testimony helps citizen advocates win the day in Oregon's Legislature.

Contact the Governor's Office

The Governor's office plays a key role in introducing and changing some legislation, and in most cases the Governor must sign a bill before it becomes law. Contact the Governor's staff one of the following ways:



Governor Kulongoski
160 State Capitol
900 Court St. NE
Salem, OR 97301-4047

Governor's Citizens' Representative Message Line:
503-378-4582

Website: www.governor.oregon.gov

Members of Key Legislative Committees

While the overarching theme of this legislature will be jobs and the economy, the environment, land use and transportation discussions are sure to capture their share of media attention and engender wide-ranging debate. Five policy committees have been set up in the House to hear bills related to land use, transportation and the

environment. Two policy committees will address those issues in the Senate. In addition, a joint House and Senate Ways and Means committee, along with two subcommittees, will consider the fiscal implications of any proposed legislative changes to land use policies. The members of each of these committees are listed below.

Agriculture, Natural Resources and Rural Communities

Rep. Brian Clem, Chair
Rep. Suzanne VanOrman,
Vice Chair
Rep. Wayne Krieger, Vice Chair
Rep. Terry Beyer
Rep. Vic Gilliam
Rep. Arnie Roblan
Rep. Mike Schaufler
Rep. Matt Wingard

Sustainability and Economic Development Committee

Rep. Tobias Read, Chair
Rep. Larry Galizio, Vice Chair
Rep. Cliff Bentz, Vice Chair
Rep. Jules Bailey
Rep. Vic Gilliam
Rep. Paul Holvey
Rep. Kim Thatcher
Rep. Brad Witt

Environment & Natural Resources

Sen. Jackie Dingfelder, Chair
Sen. Jason Atkinson, Vice Chair
Sen. Floyd Prozanski
Sen. Mark Hass
Sen. Brian Boquist

Joint Natural Resources Subcommittee

Rep. Bob Jenson, Co-Chair
Rep. Peter Buckley
Rep. Ben Cannon
Rep. Brian Clem
Rep. Chris Edwards
Rep. Jim Thompson
Sen. Vicki Walker, Co-Chair
Sen. Jackie Dingfelder
Sen. David Nelson

Transportation Committee

Rep. Terry Beyer, Chair
Rep. Nick Kahl, Vice Chair
Rep. George Gilman, Vice Chair
Rep. Jules Bailey
Rep. Cliff Bentz
Rep. Vicki Berger
Rep. Debbie Boone
Rep. David Edwards
Rep. Mike Schaufler
Rep. Jim Weidner

Environment and Water Committee

Rep. Ben Cannon, Chair
Rep. Jefferson Smith, Vice Chair
Rep. Vic Gilliam, Vice Chair
Rep. Jules Bailey
Rep. Phil Barnhart
Rep. Cliff Bentz
Rep. Debbie Boone
Rep. Bob Jenson

Business & Transportation

Sen. Rick Metsger, Chair
Sen. Bruce Starr, Vice Chair
Sen. Joanne Verger
Sen. Larry George
Sen. Martha Schrader

Joint Transportation and Economic Development Subcommittee

Rep. David Edwards, Co-Chair
Rep. Terry Beyer
Rep. George Gilman
Rep. Mike Schaufler
Rep. Kim Thatcher
Rep. Brad Witt
Sen. Betsy Johnson, Co-Chair
Sen. Rod Monroe
Sen. Bruce Starr

Land Use Committee

Rep. Mary Nolan, Chair
Rep. Chris Garrett, Vice Chair
Rep. Sal Esquivel, Vice Chair
Rep. Brian Clem
Rep. Jean Cowan
Rep. Mitch Greenlick
Rep. Bruce Hanna
Rep. Matt Wingard

Joint Ways & Means Committee

Rep. Peter Buckley, Co-Chair
Rep. Nancy Nathanson,
Vice Chair
Rep. David Edwards
Rep. Larry Galizio
Rep. Bill Garrard
Rep. George Gilman
Rep. Bob Jenson
Rep. Betty Komp
Rep. Tina Kotek
Rep. Dennis Richardson
Rep. Chip Shields
Rep. Greg Smith
Sen. Margaret Carter, Co-Chair
Sen. Betsy Johnson, Vice Chair
Sen. Alan Bates
Sen. Vicki Walker
Sen. Joanne Verger
Sen. Rod Monroe
Sen. Jackie Winters
Sen. David Nelson
Sen. Doug Whitsett
Sen. Fred Girod





Legislator Contact Information

Senate

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